# E N R O L L E D Senate Bill No. 283

(By Mr. Tonkovich, Mr. President and Mr. Tomblin)

[Passed March 29, 1985; in effect ninety days from passage.]

AN ACT to amend and reenact section five, article eleven, chapter four of the code of West Virginia, one thousand nine hundred thirty-one, as amended; and to amend and reenact section twenty-six, article two, chapter five-a of said code, all relating to legislative appropriation authority in respect of federal funds; providing authorization for the governor to approve and permit expenditure of certain unanticipated federal funds received when Legislature not in session, with limitations thereon, including governor seeking recommendation of council of finance and administration, during interim periods, in certain instances; and providing for commissioner of finance and administration to be primary approval official for, and repository agency of, information and activity in respect of federal funds by state agencies at times of application for, and change, receipt and expenditure of, federal funds.

#### Be it enacted by the Legislature of West Virginia:

That section five, article eleven, chapter four of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; and that section twentysix, article two, chapter five-a of said code, be amended and reenacted, to read as follows:

### CHAPTER 4. THE LEGISLATURE.

## ARTICLE 11. LEGISLATIVE APPROPRIATION OF FEDERAL FUNDS.

## §4-11-5. Legislative appropriation authority.

1 (a) No spending unit may make expenditures of any

#### Enr. S. B. No. 283]

2 federal funds, whether such funds are advanced prior to

3 expenditure or as reimbursement, unless such expendi-

4 tures are made pursuant to specific appropriations by the

5 Legislature, except as may be hereinafter provided.

6 (b) To the extent not precluded by the terms and conditions under which federal funds are made available to 7 8 the spending unit by the United States government, the spending unit shall use federal funds in accordance with 9 10any purposes, policies or priorities the Legislature may 11 have established for the activity being assisted or for the 12use of state, federal and other fiscal resources in a par-13ticular fiscal year.

14 (c) If the federal funds received by a spending unit for 15 a specific purpose are greater than the amount of such 16 funds contained in the appropriation by the Legislature 17 for such purpose, the total appropriation of federal funds 18 and any state matching funds for such purpose shall 19 remain at the level appropriated, except as hereinafter 20 provided.

21(d) If federal funds become available to the spending 22unit for expenditure while the Legislature is not in ses-23sion and the availability of such funds could not reason-24ably have been anticipated and included in the budget approved by the Legislature for the next fiscal year, the 2526treasurer may accept such funds on behalf of the spending unit and the governor may authorize, in writing, the 2728 expenditure of such funds by the spending unit during 29that fiscal year as authorized by federal law and pursuant 30 to the provisions of article two, chapter five-a of the code, 31 which permits expenditure of amounts in excess of the appropriation upon the filing of a proper expenditure 32 $33^{\circ}$ schedule: Provided, That the governor may not authorize 34the expenditure of such funds received for the creation of 35a new program or for a significant alteration of an exist-36 ing program. For purposes of this article, a mere new 37source of funding of federal moneys for a program which 38 has been prior approved by legislative appropriation will 39 not be deemed to be a "new program" or a "significant 40 alteration of an existing program" and the governor may authorize the expenditure of such funds as herein pro-41

vided. Should a question arise concerning whether such 42expenditures would constitute a new program or sig-43 44 nificant alteration of an existing program, while the Legislature is not in session, the governor shall seek the 45 recommendation of the council of finance and administra-46 47 tion, as created and existing pursuant to the provisions 48 of section three, article one, chapter five-a of the code. Upon application to the federal government for such 4950 funds and upon receipt of such funds, the governor shall 51submit to the legislative auditor two copies of a state-52ment:

53 (1) Describing the proposed expenditure of such funds
54 in the same manner as it would be described in the state
55 budget; and

56 (2) Explaining why the availability of such federal 57 funds and why the necessity of their expenditure could 58 not have been anticipated in time for such expenditures 59 to have been approved as part of the adopted budget for 60 that particular fiscal year.

## CHAPTER 5A. DEPARTMENT OF FINANCE AND ADMIN-ISTRATION.

#### ARTICLE 2. BUDGET DIVISION.

§5A-2-26. Approval of commissioner of requests for, changes, receipt and expenditure of federal funds by state agencies; copies or sufficient summary information to be furnished commissioner and legislative auditor; and consolidated report of federal funds.

1 Every agency of the state government when making requests or preparing budgets to be submitted to the 2 federal government for funds, equipment, material or 3 services, the grant or allocation of which is conditioned 4 5 upon the use of state matching funds, shall have such request or budget approved in writing by the commis-6 7 sioner before submitting it to the proper federal authority. At the time such agency submits such a request or 8 9 budget to the commissioner for his approval, it shall send a copy thereof to the legislative auditor. When such 10 federal authority has approved the request or budget, 11

the agency of the state government shall resubmit it to 12 the commissioner for recording before any allotment or 13 encumbrance of the federal funds can be made and the 14 15 commissioner shall send a copy of the federally approved request or budget to the legislative auditor. Whenever 16 any agency of the state government shall receive from 17any agency of the federal government a grant or alloca-18 19 tion of funds which do not require state matching, the 20state agency shall report to the commissioner and the 21legislative auditor for their information the amount of 22the federal funds so granted or allocated.

23Unless contrary to federal law, any agency of state 24government, when making requests or preparing budgets to be submitted to the federal government for funds for 25personal services, shall include in such request or budget 26the amount of funds necessary to pay for the costs of any 2728fringe benefits related to such personal service. For the purposes of this section "fringe benefits" means any 2930employment benefit granted by the state which involves state funds, including, but not limited to, contributions to 3132insurance, retirement and social security, and which does 33not affect the basic rate of pay of an employee.

34In addition to the other requirements of this section, the commissioner shall, as soon as possible after the end 35 36of each fiscal year but no later than the first day of 37October of each year, submit to the governor and the 38 legislative auditor a consolidated report which shall contain a detailed itemization of all federal funds received 39by the state during the preceding and current fiscal years, 40 41 as well as those scheduled or anticipated to be received 42during the next ensuing fiscal year. Such itemization 43shall show: (a) Each spending unit which has received 44 or is scheduled or expected to receive federal funds in either of such fiscal years, (b) the amount of each sepa-45 rate grant or distribution received or to be received, (c) a 46 47brief description of the purpose of every such grant or 48 other distribution, with the name of the federal agency, bureau or department making such grant or distribution: 49 50 *Provided*, That it shall not be necessary to include in such 51report an itemization of federal revenue sharing funds 52 deposited in and appropriated from the revenue sharing 53 trust fund, or federal funds received for the benefit of the 54 department of highways and the state road fund.

55 The commissioner is authorized and empowered to ob-56 tain from the spending units any and all information 57 necessary to prepare such report.

58 Notwithstanding the other provisions of this section 59 and in supplementation thereof, the Legislature hereby determines that the department of finance and adminis-60 61 tration and its commissioner need to be the single and 62central agency for receipt of information and documents in respect of applications for, and changes, receipt and 63 64 expenditure of, federal funds by state agencies. Every 65 agency of state government, when making application for federal funds in the nature of a grant, allocation or 66 67 otherwise; when amending such applications or requests; 68 when in receipt of such federal funds; or when undertaking any expenditure of federal funds; in all such 6970 respective instances, provide to the commissioner of fi-71 nance and administration document copies or sufficient summary information in respect thereof as to enable the 72commissioner to provide approval in writing for such 73activity in respect to the federal funds, and such state 74 agencies shall, at the same time, provide such a document 75copy or sufficient summary information report to the 7677 legislative auditor's office; in order to permit continuing 78meaningful cooperative overview of federal funds and their use budgetarily and in establishing state fiscal 7980 policies.

Enr. S. B. No. 283]

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

In effect ninety days from passage.

Clerk of the Senate

Clerk of the House of Delegates

President of the Senate

Speaker House of Delegates

The within this the

day of\_\_\_\_\_, 1985.

Governor

B compose